

Singapore Court confirms limited scope for adjudication set aside

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In *Mataban Development Pte Ltd v Black Knight Warrior Pte Ltd*, a respondent-owner failed to serve a valid payment response under the Building and Construction Industry Security of Payment Act ('SOP Act'). The adjudicator thus disregarded the respondent's arguments. The Singapore High Court refused to set aside the adjudicator's decision.

The decision confirms there is little leeway for respondents who fail to prepare a fully compliant and fully reasoned SOP Act payment response. This reflects the SOP Act's goal of enabling successful claimants to obtain payment quickly and efficiently.

Background: SOP Act adjudication

A summary of the SOP Act adjudication process in Singapore can be found in one of our earlier alerts, available [here](#).

Facts

Black Knight engaged Mataban to carry out certain construction works. A payment dispute arose, and Mataban served a SOP Act payment claim. Black Knight responded, arguing the work was substantially incomplete and that it had incurred significant costs due to delay.

Mataban commenced adjudication proceedings under the SOP Act.

The adjudicator decided that Black Knight's initial response to the payment claim was not a valid 'payment response' under the SOP Act. He therefore disregarded Black Knight's subsequent response to Mataban in the adjudication (the 'adjudication response').

Under the SOP Act, a respondent must give reasons for withholding funds when it first responds to a payment claim (i.e. in its 'payment response'). Only reasons in the payment response can be considered in the adjudication.

Here, the adjudicator found Black Knight's payment response was invalid under the SOP Act. The judgment suggests this was because Black Knight failed to:

- expressly identify the relevant payment claim;
- state the response amount (i.e. the amount Black Knight was prepared to pay, if any); or
- respond to items in the payment claim with reasons.

As the payment response was invalid, the adjudicator disregarded Black Knight's adjudication response. He therefore did not consider Black Knight's alleged reasons for non-payment.

The adjudicator ordered Black Knight to pay Mataban the sum it sought. Mataban then obtained the court's permission to enforce the adjudicator's determination.

Black Knight applied to the court to set aside the adjudication determination and the court's enforcement order. Black Knight argued that, by disregarding its arguments, the adjudicator made a 'jurisdictional error' or breached the rules of natural justice.

Issues

The court identified three key issues:

- i. What is the court's role in reviewing the adjudicator's decision on the validity of the payment response?
- ii. Was the adjudicator correct to find that the payment response was invalid?
- iii. Did the adjudicator make a 'jurisdictional error' or breach the rules of natural justice?

Decision

The court refused to set aside the adjudicator's determination. In summary:

- The court followed the 'prevalent view...in the Court of Appeal that a court should play only a limited role in a setting aside application'. It expressly rejected a more interventionist approach seen in other cases.¹ On the narrow approach, a set aside will only be granted where the adjudicator lacks jurisdiction (for example because no payment claim exists); breaches rules of natural justice; or fails to comply with the SOP Act.²
- The court therefore declined to review the adjudicator's decision on the validity of the payment response, since that decision did not affect the validity of the adjudicator's jurisdiction or his appointment.
- Even if the decision on the validity of the payment response was wrong, this would not be a 'jurisdictional error'. A 'jurisdictional error' needed to be distinguished from a 'mere error in the exercise of jurisdiction'. Only a true jurisdictional error would justify set aside.

¹ See *Mataban*, at [27-31] and [43-44], discussing the recent High Court decision in *Ang Cheng Guan Construction Pte Ltd v Corporate Residence Pte Ltd* [2017] 3 SLR 988 (where an adjudication review determination was set aside because the adjudicator had 'misdirected himself in a point of law' by refusing to consider issues raised by the claimant); and the New South Wales Supreme Court decision in *Multiplex Constructions Pty Ltd v Luikens and Anor* [2003] NSWSC 1140 (where an adjudication determination was quashed because the adjudicator made a jurisdictional error by disregarding a respondent's submissions, citing the respondent's failure to adequately identify reasons for non-payment in its payment schedule (i.e. the equivalent of a SOP Act payment response)).

² *Mataban*, at [34], citing the Court of Appeal in *Citiwall Safety Glass Pte Ltd v Mansource Interior Pte Ltd* [2015] 1 SLR 797 at [48].

- There was no breach of the rules of natural justice. The adjudicator heard the parties on the validity of the payment response and gave reasons for finding that it was invalid. Having made that finding, it was correct for the adjudicator to disregard arguments in the adjudication response.

Given the court's conclusion that it should not intervene in the adjudicator's decision, the court did not consider issue (ii) (whether the adjudicator was correct to find that the payment response was invalid). Finally, although the court made no specific finding on issue (iii), it repeated its view that there was no basis for a challenge framed either as a 'jurisdictional error' or a breach of the rules of natural justice.

Comment

The SOP Act system favours quick and efficient resolution of payment disputes. To achieve this, it imposes strict deadlines and requirements for payment claims and responses.

Mataban reflects the courts' willingness to allow adjudicators to robustly implement those deadlines and requirements. The courts are unlikely to revisit an adjudicator's findings about a respondent's SOP Act compliance. They are much more likely to facilitate speedy enforcement of the adjudication determination for the successful claimant.

The *Mataban* decision also reinforces that a payment response must be SOP Act-compliant and must give comprehensive reasons for non-payment. Failing to do so means the adjudicator could disregard a respondent's arguments, with limited scope for set aside in the courts.

Where a set aside application is not viable, parties dissatisfied with adjudication will still be able to commence fresh litigation or arbitration on the merits of the dispute. The court or tribunal's decision would then replace the adjudicator's determination.³ But in practice, cost, time and other considerations may often mean full-blown litigation or arbitration is undesirable or unrealistic.

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³ SOP Act adjudication determinations have 'temporary finality'. This means a determination is final unless and until the dispute is resolved by agreement or determined on the merits by a court or arbitral tribunal.